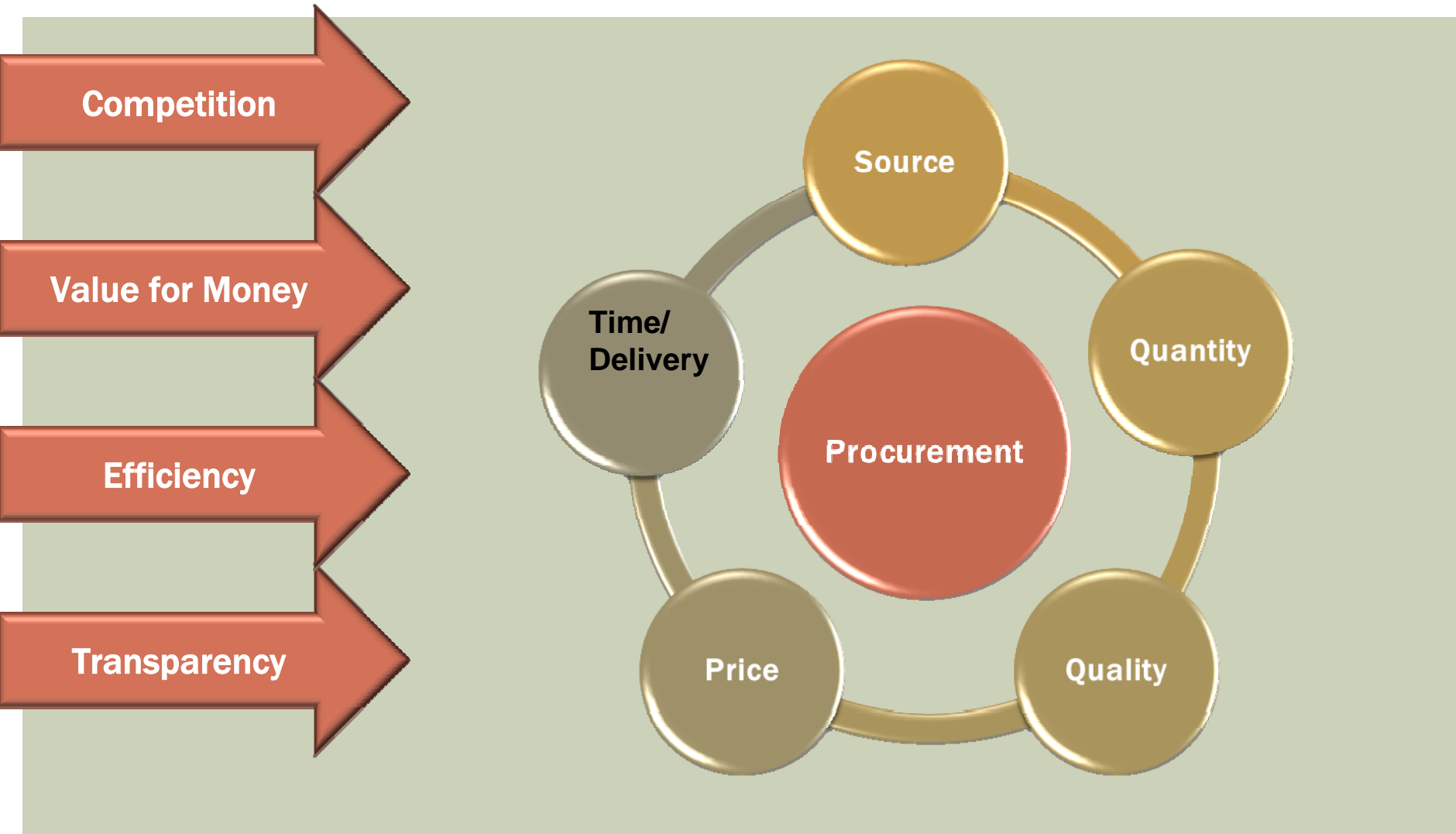


**AGENCY  
PROCUREMENT  
COMPLIANCE AND  
PERFORMANCE  
INDICATOR (APCPI)  
SYSTEM**

# 5 “RIGHTS” IN PUBLIC PROCUREMENT



# BACKGROUND

- Legal Framework - Republic Act No. 9184, the Government Procurement Reform Act (2003) and IRR
  
- Procurement Monitoring – Legislative Imposition
  - Public Monitoring of the Procurement Process (Section 3)
    - Procurement Contracts are awarded in accordance with RA 9184 and its IRR
    - Contracts are performed strictly according to specifications
  
  - Participation of Observers (Section 13)
  
  - GPPB shall conduct an annual review of the effectiveness of the procurement law (Section 63)

# BACKGROUND

- 2008 CPAR recommendations to improve public procurement systems include development and strengthening of:
  - Procurement monitoring system at the agency and national levels;
  - Systems for analysis of procurement related information for policy and decision making purposes; and
  - Capacity of the GPPB Technical Support Office to monitor compliance with RA 9184.

# OBJECTIVES OF APCPI

- Standardize performance monitoring and evaluation tool on public procurement
- Identify strengths and weaknesses in the agency procurement processes
- Develop action plan to address risk areas and weaknesses in procurement practices
- Present useful information to manage procurement system, including a more effective policy and decision-making
- Enhance procurement reform strategies and regulations

# DEVELOPMENT OF APCPI

- Jointly developed by the GPPB-TSO and the World Bank
- Developed to assess an agency's procurement activities and compare it with national public procurement system and international best practices and standards – ultimately determine performance and compliance
- Guided by the OECD DAC Methodology for the Assessment of National Procurement Systems (MAPS)
- A modification of API and Online Monitoring and Evaluation System (OMES) used by the GPPB-TSO to measure and evaluate agency procurement practices

# GENERAL CONSIDERATIONS

- Self-Assessment Tool - Agency level approach
- APCPI assessment is the responsibility of the Head of the Procuring Authority (HOPE) with the assistance of the Bids and Awards Committee and its Secretariat
- Assessment is on annual basis
- Regional and sub-regional units are encouraged to conduct the assessment for consolidation into a single agency report

# GENERAL CONSIDERATIONS

## MULTI-STAKEHOLDER UTILIZATION:

- **AGENCY** - a self assessment tool to keep a record of the performance of their procurement system at a given period of time
- **GPPB** - a monitoring tool to find out if the country's procurement law is effective at a given period of time
- **AUDITORS** - an evaluation tool to find out the riskiness of the agency procurement system for audit purposes
- **CSOs** - a tool for dialogue and cooperation relative to procurement reform
- **DEVELOPMENT PARTNERS** - a tool to find out the capacity of implementing agencies.



# ASSESSMENT METHODOLOGY

Four (4) major steps in an APCPI assessment:

1. Data Collection ([APMR Part 1 and 2](#))
2. Data Consolidation and Scoring/Rating ([Self-Assessment Form](#) and [Rating System](#))
3. Analysis of Results
4. Preparation of [Action Plan](#) to Improve Procurement Capacity

# ANALYSIS OF RESULTS

- Benchmarking of agency procurement compliance and performance
- Identify areas of strengths and weaknesses or risk areas
- Develop action plan to improve the agency procurement capacity
- Upon approval of Action Plan by the HOPE, the procuring entity submits the Action Plan and its supporting documents in the form of a Procurement Monitoring Report to the GPPB

# APCPI TOOL

## Pillar I

- Compliance with the Legislative and Regulatory Framework

## Pillar II

- Agency Institutional Framework and Management Capacity

## Pillar III

- Procurement Operations and Market Practices

## Pillar IV

- Integrity and Transparency of the Agency Procurement System

# APCPI TOOL

<b>PILLARS</b>	<b>INDICATORS</b>	<b>SUB-INDICATORS</b>
<b>I</b>	<b>3</b>	<b>11</b>
<b>II</b>	<b>4</b>	<b>10</b>
<b>III</b>	<b>6</b>	<b>16</b>
<b>IV</b>	<b>4</b>	<b>11</b>
<b>TOTAL</b>	<b>17</b>	<b>48</b>

# APCPI TOOL

## **PILLAR I. COMPLIANCE WITH LEGISLATIVE AND REGULATORY FRAMEWORK**

**Indicator 1. Competitive Bidding as Default Procurement Method**

**Indicator 2. Alternative Methods of Procurement**

**Indicator 3. Competitiveness of the Bidding Process**

# APCPI TOOL

## **PILLAR II. AGENCY INSTITUTIONAL FRAMEWORK AND MANAGEMENT CAPACITY**

**Indicator 4. Presence of Procurement Organizations**

**Indicator 5. Procurement Planning and Implementation**

**Indicator 6. Use of Government Electronic Procurement System**

**Indicator 7. System for Disseminating and Monitoring Procurement Information**

# APCPI TOOL

<b>PILLAR III.</b>	<b>PROCUREMENT OPERATIONS AND MARKET PRACTICES</b>
<b>Indicator 8.</b>	<b>Efficiency of Procurement Processes</b>
<b>Indicator 9.</b>	<b>Compliance with Procurement Timeframes</b>
<b>Indicator 10.</b>	<b>Timely Payment of Procurement Contracts</b>
<b>Indicator 11.</b>	<b>Capacity Building for Government Personnel and Private Sector Participants</b>
<b>Indicator 12.</b>	<b>Management of Procurement and Contract Management Records</b>
<b>Indicator 13.</b>	<b>Contract Management Procedures</b>

# APCPI TOOL

## **PILLAR IV.**

## **INTEGRITY AND TRANSPARENCY OF AGENCY PROCUREMENT SYSTEMS**

**Indicator 14.** Civil Society Participation in Public Bidding

**Indicator 15.** Internal and External Audit of Procurement Activities

**Indicator 16.** Capacity to Handle Procurement Related Complaints

**Indicator 17.** Anti-Corruption Programs Related to Procurement



# EXPECTED ROLES OF STAKEHOLDERS

- Agency – Conduct self-assessment
- IAS/COA – Validate assessment results
- CSOs/PAs/Public – Confirm assessment results and relay information to the public
- GPPB – Formulate procurement policies and ensure its implementation

# STATUS OF APCPI IMPLEMENTATION

- APCPI pilot implementation in 17 Agencies have been accomplished
- Incorporation of Agency Comments
- Approval by the GPPB
- APCPI results will feed into the 2012 Philippine CPAR Update

**THANK YOU**

**Procurement Monitoring... is more fun  
in the Philippines!**